# **Adoption and Adoption Subsidy**



## Purpose

Adoption subsidy is a financial support provided to families who adopt special needs children. The funds assist families with the cost of raising a child, and costs associated with the needs of the child.

# Who Is Helped

When courts terminate the parental rights of children who have been abused or neglected, the DHS strives to find permanent adoptive families as quickly as possible.

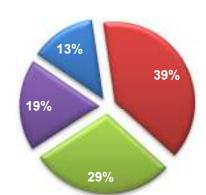
- Subsidies are paid until the child reaches age 18, or until age 21 if there is a disability.
- Subsidies are available if:
  - The child has a special need (including a diagnosed physical, mental or emotional disability), is older, is a member of a sibling group of three or more children, or is at risk of developing a diagnosed condition; and
  - The state is unable to place the child for adoption without the subsidy; and
  - The child was in the guardianship of DHS or a licensed child-placing agency prior to adoption.

The majority of children adopted through DHS are under age 6 and Caucasian.

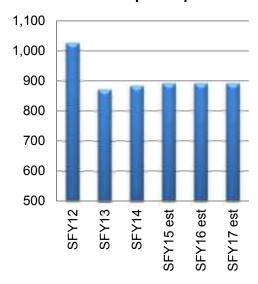
- On July 1, 2014, 9,987 children were eligible for adoption subsidy.
  - The adoptive parents of 9,512 children received an adoption subsidy payment.
  - 475 children have subsidy agreements in which no payments are currently paid but may be in the future.

### Children Eligible for Subsidy in SFY14 by Age





#### **Number of Adoptions per Year**



- ✓ The adoptive family's income cannot be considered when negotiating subsidy supports.
- ✓ Citizenship or qualified non-citizen status is an eligibility requirement to claim federal funds.
- ✓ Of all children placed for adoption through DHS, about 95 percent either receive adoption subsidy or are eligible for subsidy.

### Services

Adoption subsidy provides a monthly payment to parents of eligible children. Families may also receive:

- Up to \$500 per child to pay legal fees to finalize the adoption.
- Supplies and equipment to meet a child's needs.
- Outpatient therapy for providers not paid through Medicaid.
- Additional insurance premium costs when adding a child to private insurance.
- Up to \$500 per child when adopting a sibling group of three or more.

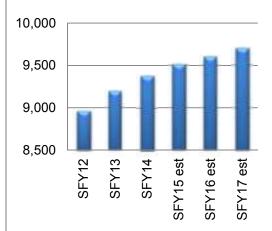
Families who receive adoption subsidy are eligible for post-adoption support services provided through a contract.

### Rate of subsidy in flux:

- A 1.5 percent rate increase was appropriated for SFY13 (effective 7/1/12).
- A 5 percent rate increase was appropriated for SFY14 (effective 7/1/13).
- No rate increase was appropriated for SFY15.

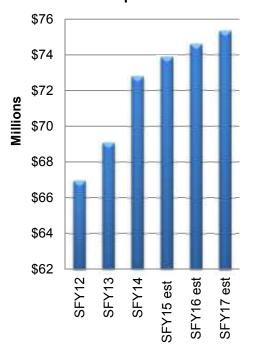
SFY14 average per diem subsidy was \$21.12.

# Number of Children for Whom Adoption Payments Are Made\*



\*Numbers are rising because new cases exceed the number of cases in which subsidies end.

#### **Total Expenditure**



- ✓ Children who are eligible for adoption subsidy are categorically eligible for Medicaid.
- ✓ Adoption subsidy rates are negotiated with families, but the rate cannot exceed the rate the child received or would have received in foster care.
- ✓ Adoption subsidy rates and foster care rates are designed to be nearly the same, thus eliminating a disincentive by foster parents to adopt.

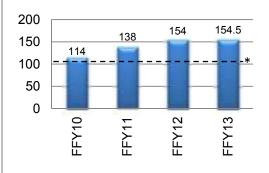
# Goals & Strategies

Goal: Children in foster care will achieve permanency

#### Strategies:

- Children will have timely adoptions. Iowa's performance on adoptions is measured not on the number but on timeliness. If a child cannot be safely returned to the family, the goal is to find a permanent adoptive family within two years of removal.
  - DHS goal: 54 percent of children adopted timely.
  - DHS performance in SFY14: 60.6 percent placed timely.

# Achievement of Timely Adoption for Children



- \* National Standard is 106.4.
- ✓ Iowa ranked first in the nation for timely adoptions in FFY11, FFY12, and FFY13.
- ✓ Iowa ranked second in the nation for timely adoptions in FFY09 and FFY10.

# Cost of Services

- The average annual cost of providing adoption subsidy is \$7,712 per child.
- The average annual program support cost is \$50 per child.

# Funding Sources

The Adoption program is funded by state general funds and federal Title IV-E funds.

The total budget for SFY16 is \$74,576,834:

- \$30,736,917 (41.2 percent) is federal funding
- \$43,839,917 (58.8 percent) is state general funds

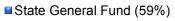
The total budget for SFY17 is \$75,317,229:

- \$30,656,528 (40.7 percent) is federal funding
- \$44,660,701 (59.3 percent) is state general funds

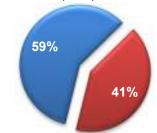
The federal Title IV-E share of the adoption budget is based on the FMAP rate. This share has decreased with the expiration of ARRA and as lowa's economy improves relative to other states. The federal share has declined as follows:

- SFY11 51.5 percent
- SFY12 46.5 percent
- SFY13 45.8 percent
- SFY14 44.9 percent
- SFY15 42.3 percent (estimated)
- SFY16 41.2 percent (estimated)
- SFY17 40.7 percent (estimated)

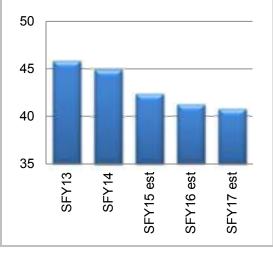
### **SFY16 Funding**







# Subsidized Adoption Percent of Federal Share



✓ 76 percent of children whose families receive adoption subsidy were eligible for federal Title IV-E funds in SFY13.

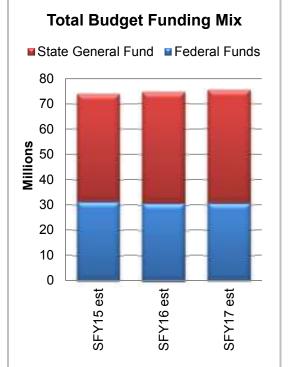
## SFY16 & SFY17 Budget Drivers

The total SFY16 Adoption Subsidy budget request reflects a \$1,259,168 (3.0 percent) increase from the SFY15 Enacted Appropriation.

The total SFY17 Adoption Subsidy budget request reflects a \$2,079,952 (4.9 percent) increase from the SFY15 Enacted Appropriation and an \$820,784 (1.9 percent) increase from the SFY16 budget request.

The key budget drivers of the increase are:

- More than half of the children adopted and eligible for subsidy are under age 6. Thus they will remain covered for an extended period of time.
- More children continue to enter the adoption subsidy program than exit the program.
- After a significant increase in SFY12, the number of children adopted in SFY13 & SFY14 was more consistent with the numbers of children adopted in SFY09-SFY11.



## Legal Basis

#### Federal:

- Public Law 96-272, the Adoption Assistance and Child Welfare Act of 1980
- Public Law 100-294, the Child Abuse Prevention, Adoption, and Family Services Act of 1988
- Public Law 105-89, the Adoption and Safe Families Act of 1997 (ASFA)
- Public Law 109-239, the Safe and Timely Interstate Placement of Foster Children Act of 2006

#### State:

- Iowa Code, Chapter 600.17-600.21
- Iowa Administraive Code, 441 IAC 201